#### MINUTES OF COUNCIL STUDY MEETING - MAY 19, 2015

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THE WEST VALLEY CITY COUNCIL MET IN STUDY SESSION ON TUESDAY, MAY 19, 2015, AT 4:30 P.M., IN THE MULTI-PURPOSE ROOM, WEST VALLEY CITY HALL, 3600 CONSTITUTION BOULEVARD, WEST VALLEY CITY, UTAH. THE MEETING WAS CALLED TO ORDER AND CONDUCTED BY MAYOR BIGELOW.

#### THE FOLLOWING MEMBERS WERE PRESENT:

Ron Bigelow, Mayor Corey Rushton, Councilmember At-Large Lars Nordfelt, Councilmember At-Large Tom Huynh, Councilmember District 1 Steve Buhler, Councilmember District 2 Karen Lang, Councilmember District 3 Steve Vincent, Councilmember District 4

Wayne Pyle, City Manager Nichole Camac, Acting City Recorder

#### STAFF PRESENT:

Paul Isaac, Assistant City Manager/HR Director Nicole Cottle, Assistant City Manager/CED Director Eric Bunderson, City Attorney Kevin Astill, Parks and Recreation Director Layne Morris, CPD Director John Evans, Fire Chief Jim Welch, Finance Director Russell Willardson, Public Works Director Lee Russo, Police Chief Sam Johnson, Strategic Communications Director Steve Pastorik, CED Department

#### 1. APPROVAL OF MINUTES OF STUDY MEETING HELD MAY 5, 2015

The Council read and considered Minutes of the Study Meeting held May 5, 2015. There were no changes, corrections or deletions.

After discussion, Councilmember Huynh moved to approve the Minutes of the Study Meeting held May 5, 2015, as written. Councilmember Buhler seconded the motion.

#### A roll call vote was taken:

Mr. Vincent Yes
Ms. Lang Yes
Mr. Buhler Yes

Mr. Huynh Yes
Mr. Rushton Yes
Mr. Nordfelt Yes
Mayor Bigelow Yes

Unanimous.

## 2. JOE KAMMERER, UTAH DEPARTMENT OF TRANSPORTATION – MOUNTAIN VIEW CORRIDOR UPDATE

Mayor Bigelow advised the Utah Department of Transportation representative, Joe Kammerer, was ill and unable to attend the meeting. He indicated the update regarding the Mountain View Corridor would be rescheduled.

#### 3. REVIEW AGENDA FOR REGULAR MEETING SCHEDULED MAY 19, 2015

Mayor Bigelow advised no new items had been added to the agenda for the Regular Council Meeting scheduled later this night. Upon inquiry, there were no further questions regarding items scheduled on the subject agenda.

#### 4. **PUBLIC HEARINGS SCHEDULED MAY 26, 2015:**

A. PUBLIC HEARING, ACCEPT PUBLIC INPUT REGARDING COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) ANNUAL ACTION PLAN AND PROPOSAL FOR RECOMMENDED PROJECTS FOR FY 2015-2016

Mayor Bigelow informed a public hearing had been advertised for the Regular Council Meeting scheduled May 26, 2015, in order for the City Council to hear and consider public comments regarding the Community Development Block Grant (CDBG) Annual Action Plan and proposal for recommended projects for FY 2015-2016.

Proposed Resolution No. 15-84 which will be considered by the City Council after the public hearing, was discussed as follows:

# RESOLUTION NO. 15-84, APPROVING THE WEST VALLEY CITY COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) BUDGET PROPOSAL ON RECOMMENDED PROJECTS FOR FY 2015-2016

Layne Morris, CPD Director, discussed proposed Resolution No. 15-84 that would approve the West Valley City Community Development Block Grant (CDBG) Budget proposal on recommended projects for FY 2015-2016.

He stated each year West Valley City received grant funds from the U.S. Department of Housing and Urban Development (HUD) through the CDBG program and HOME funds in partnership with the Salt Lake County Consortium. Before HUD approved CDBG expenditures, an Annual Action Plan describing goals for the CDBG and HOME programs and a budget listing the projects to be

funded must be approved. The City's Annual Action Plan and Budget proposal met the goals and Federal guidelines of these funds. The Annual Action Plan and Budget proposal had been made available for public review.

The CDBG and HOME programs funded West Valley City with annual amounts to run various programs pertaining to low-moderate income individuals and families. Estimated CDBG Program Income (PI) generated from the CDBG Home Rehabilitation Program paybacks would be approximately \$80,000.00. PI offset the funds allocated to West Valley City CDBG program from HUD and must be reinvested into the CDBG program's eligible projects. The public service projects and the administration costs were capped by HUD, with no more than 15% of the total allocation being to public services projects and 20% going toward administration and operating expenses.

West Valley City had a CDBG Committee in place with 11 members consisting of both knowledgeable staff and City residents, as directed by HUD. The Committee had gone through an extensive process with each member dedicating over 10 hours this year to hearing individual agencies present projects and programs, and including interviewing the agencies, tracking past performance, and meeting to discuss funding requests. These recommendations presented to the City Council were those that by vote of the CDBG Committee members ranked highest and those the Committee members felt would be most impactful to residents, thus making the best use of funds received while staying in line with both the City's five-year Consolidated Plan goals and HUD's direction.

Upon discussion, Councilmember Buhler inquired if some organizations were partially funded.

Mr. Morris informed partial funding would not be common because there were a lot of steps an organization must go through and a lot of paperwork to be completed. He advised this would make it difficult for some groups to ask for minimal amounts and they would typically look for funding elsewhere.

Councilmember Rushton stated he felt assured the organizations on the list were good candidates for the funding. He indicated the program would be very different in the next five to ten years. He stated funds should not necessarily continue to be spent the same way as in the past because times were changing and discussion would be in order regarding the future of the program.

Councilmember Buhler concurred with the remarks and indicated he liked the idea of investing future funds into specific projects.

Upon inquiry by Mayor Bigelow regarding projects proposed for the CDBG funding and, in particular, the difference between the Rehabilitation Program and

the Home Facelift Project.

Mr. Morris advised the Home Rehabilitation program focused on the inside of homes to help bring them up to code and to ensure safety and sanitary conditions. He indicated the Home Facelift Program focused on the exterior of homes.

Upon inquiry by the Council, Mr. Morris also responded with explanation of the Redwood Food Pantry stating it was a division of the Utah Food Bank.

Mayor Bigelow inquired regarding who ran the English Skills Learning Center. Mr. Morris advised it was run by its own organization and was typically operated as an after-school program for adults.

Upon further inquiry, Mr. Morris advised regarding the location of the Community Health Center and the services offered, indicating they were located on the border of West Valley City and Taylorsville and provided community walk-in health care and some dental care for low-income residents. He stated they were a non-profit organization.

Mayor Bigelow asked what services Helping Hands Sober Living and Visions for Humanity provided. Mr. Morris explained Helping Hands was an alcohol recovery program and Visions for Humanity was a counseling facility that focused on helping victims of domestic violence and child abuse.

Councilmember Huynh inquired if funding could be provided to other English speaking classes that were not part of the list. Mr. Morris advised there were others on the list including an organization that did more individual lessons with flexible times and smaller class settings.

Councilmember Rushton clarified some organizations were not located within West Valley City. Mr. Morris stated many West Valley City residents benefitted from services provided even though the facilities that provided them were located out of the municipality. He advised many communities had taken this approach when selecting programs to be funded.

The City Council will hold a public hearing and consider proposed Resolution No. 15-84 at the Regular Council Meeting scheduled May 26, 2015, at 6:30 P.M.

# B. PUBLIC HEARING, ACCEPT PUBLIC INPUT REGARDING THE PROPOSED HOUSING AND URBAN DEVELOPMENT (HUD) FIVE-YEAR CONSOLIDATED PLAN

Mayor Bigelow informed a public hearing had been advertised for the Regular Council Meeting scheduled May 26, 2015, in order for the City Council to hear and consider public comments regarding the proposed Housing and Urban

Development (HUD) Five Year Consolidated Plan.

Proposed Resolution No. 15-85 to be considered by the City Council after the public hearing, was discussed as follows:

RESOLUTION NO. 15-85, AUTHORIZING THE CITY TO APPROVE AND SUBMIT A CONSOLIDATED FIVE YEAR PLAN TO THE U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT (HUD) FOR USE OF COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) FUNDS

Layne Morris, CPD Director, discussed proposed Resolution No. 15-85 that would authorize the City to approve and submit a Consolidated Five Year Plan to the U.S. Department of Housing and Urban Development (HUD) for use of Community Development Block Grant (CDBG) funds.

He stated each year the City received grant funds from HUD through the CDBG and Home Investment Partnership Act (HOME) programs. These annual grants coincided with the City's fiscal year that begins July 1<sup>st</sup> and ends June 30<sup>th</sup>. As part of the grant application, the City was required to submit a Consolidated Plan document addressing strategies and priority needs for using the grant funds over a five-year period.

West Valley City would submit to the Department of Housing and Urban Development, the Five Year Consolidated Plan. The City had made its Consolidated Plan and Executive Summary available for review by the public, including holding of a public hearing scheduled May 26, 2015 to allow for public comment.

Additional background information was discussed regarding the FY 2015-2020 Consolidated Plan containing the following components:

- 1. Identification of housing and non-housing community development needs and priorities within the City that would utilize CDBG and HOME funds over the next five years;
- 2. Identification of Federal and non-Federal resources reasonably expected to be made available during the program years to undertake activities identified in the proposed Five Year Consolidated Plan;
- 3. A list of activities to be undertaken to address community development and housing needs including the geographic distribution of activities to be completed; and
- 4. Identification of homeless and special needs activities to be undertaken during the 2015 program period to address identified needs within the City.

The Five Year Consolidated Plan had been developed after conducting citizen participation committee meetings, holding public hearings, reviewing the regional analysis of impediments and reviewing requests from local partners identifying needs.

Upon discussion, Councilmember Rushton expressed the need to look into potentially heading a different direction with the plan since many of the HUD standards would change over the next five to ten years.

Councilmember Buhler indicated it could be beneficial to see what changes were to be made and the cost impacts those changes might have to the City.

Upon inquiry by Councilmember Vincent regarding if the plan could be modified, Mr. Morris explained the Council could amend the plan each year.

Councilmember Rushton discussed the possibility of looking into partnering with the Salt Lake Housing Authority or allowing Salt Lake County to operate the City's program.

Mayor Bigelow concurred this could be an option, but it was important to review how this would impact the City.

City Manager, Wayne Pyle, indicated the Council had the priority and policy-making decisions in these matters.

Councilmember Rushton indicated the need to have this matter thoroughly researched and presented to the City Council at a future date.

5. RESOLUTION NO. 15-86, APPROVE ASSIGNMENT, ASSUMPTION AND CONSENT AGREEMENT WITH PINNACLE RISK MANAGEMENT SERVICES, INC. AND TRISTAR RISK MANAGEMENT TO PROVIDE CLAIMS ADJUSTING AND ADMINISTRATIVE SERVICES TO THE CITY'S WORKERS' COMPENSATION CLAIMS EXISTING AS OF JUNE 30, 2013

Paul Isaac, Assistant City Manager/HR Director, discussed proposed Resolution No. 15-86 that would approve an Assignment, Assumption and Consent Agreement with Pinnacle Risk Management Services, Inc. and TRISTAR Risk Management to provide claims adjusting and administrative services to the City's Workers' Compensation claims existing as of June 30, 2013.

He stated Pinnacle Risk Management Services Inc. had provided workers' compensation related services to the City for many years. Those services included all claims adjusting and claim related administrative services. Pinnacle, along with TRISTAR Risk Management, would continue to manage workers' compensation claims made prior to July 1, 2013. Pinnacle, along with TRISTAR, would continue to adjust, track, and make

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required payments to employees and medical care providers on those claims and would provide the City with various reports on claims made through June 30, 2013.

Upon inquiry, Mr. Isaac explained this would not impact life insurance and was only for worker's compensation.

The Assistant City Manager also advised TRISTAR Risk Management now operated in place of Pinnacle and would therefore continue to manage worker's compensation claims that occurred prior to July 1, 2013.

The City Council will consider proposed Resolution No. 15-86 at the Regular Council Meeting scheduled May 26, 2015, at 6:30 P.M.

#### 6. **COMMUNICATIONS, COUNCIL UPDATE**

P.M.

Mayor Bigelow referenced a Memorandum previously received from the City Manager that outlined upcoming meetings and events as follows:

| May 13 –<br>July 8, 2015 | Lokahi II Art & Artifact Exhibition, UCCC   |
|--------------------------|---|
| July 6, 2013             | Lorani II Ait & Aithact Exhibition, occc  |
| May 20, 2015             | Crossing Guard Banquet, The Ridge Golf Course, 5055 Westridge Blvd., 7:00 P.M. – 8:00 P.M.                                |
| May 25, 2015             | Memorial Day Holiday – City Hall closed   |
| May 26, 2015             | Council Study Meeting, 4:30 P.M. and Regular Council Meeting, 6:30 P.M.   |
| May 28, 2015             | Free Concert Series – FUNdaMENTALS, Fairbourne Station, 6:30 P.M. – 8:30 P.M.   |
| May 29, 2015             | Rods, Hogs and Rigs Extravaganza, Maverik Center, 4:00 P.M. – 8:00 P.M.   |
| June 1 – 8, 2015         | Filing Period for 2015 Municipal Election (Monday – Thursday 7:00 A.M. to 6:00 P.M. and on Friday 8:00 A.M. to 5:00 P.M.) |
| June 2, 2015             | Council Study Meeting, 4:30 P.M. and Regular Council Meeting, 6:30 P.M.   |
| June 3, 2015             | Meet with Mayor Bigelow, City Hall, 4:30 P.M 6:00   |
|                          |   |

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| June 5, 2015              | Free Movies in the Park – <i>Penguins of Madagascar</i> , Fairbourne Station Promenade (Start at dusk – approx. 9:00 - 9:30 P.M.) |  |  |  |  |  |
|---------------------------|---|--|--|--|--|--|
| June 6, 2015              | theMix – Arts & Music Festival, UCCC, 5:00 P.M.   |  |  |  |  |  |
| June 9, 2015              | Council Study Meeting, 4:30 P.M. and Regular Council Meeting, 6:30 P.M.   |  |  |  |  |  |
| June 10, 2015<br>Station, | Employee Barbecue sponsored by EAC, Fairbourne 12:00 P.M. – 2:00 P.M.   |  |  |  |  |  |
| June 10, 2015             | Celtic Woman – 10 <sup>th</sup> Anniversary World Tour, Maverik Center, 7:00 P.M.   |  |  |  |  |  |
| June 10, 2015             | Community Meeting with Chief Russo, City Hall, 7:00 P.M. – 8:00 P.M.  |  |  |  |  |  |
| June 11, 2015             | Free Concert Series – The CountDown Band, Fairbourne Station, 6:30 P.M. – 8:30 P.M.   |  |  |  |  |  |
| June 12, 2015             | Brit Floyd – The World's Greatest Pink Floyd Show, Maverik Center, 8:00 P.M.  |  |  |  |  |  |
| June 16, 2015             | Council Study Meeting, 4:30 P.M. and Regular Council Meeting, 6:30 P.M.   |  |  |  |  |  |
| June 18-21, 2015          | WestFest, Centennial Park, 5415 West 3100 South   |  |  |  |  |  |
| June 19, 2015             | Free Movies in the Park – <i>Big Hero 6</i> , Centennial Park (During WestFest / start at dusk – approx. 9:00 - 9:30 P.M.)        |  |  |  |  |  |
| June 20, 2015             | Temple Dharma Worship Hall Inauguration, 3325 West 3800 South, 11:00 A.M. – 2:00 P.M.   |  |  |  |  |  |
| June 23, 2015             | Council Study Meeting, 4:30 P.M. and Regular Council Meeting, 6:30 P.M.   |  |  |  |  |  |
| June 25, 2015<br>Station, | Free Concert Series – The Cabana Band, Fairbourne 6:30 P.M. – 8:30 P.M.   |  |  |  |  |  |
| June 30, 2015             | No Council Meetings Scheduled (5 <sup>th</sup> Tuesday)   |  |  |  |  |  |
| July 7, 2015              | Council Study Meeting, 4:30 P.M. and Regular Council Meeting, 6:30 P.M  |  |  |  |  |  |

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| July 9, 2015   | Free Concert Series – Red Desert Ramblers, Fairbourne Station, 6:30 P.M. – 8:30 P.M.   |
|----------------|--|
| July 10, 2015  | Free Movies in the Park – <i>Night at the Museum: Secret of the Tomb</i> , Fairbourne Station Promenade (Start at dusk – approx. 9:00 - 9:30 P.M.) |
| July 13, 2015  | Rush: R40 Live Tour, Maverik Center, 7:30 P.M.   |
| July 14, 2015  | Council Study Meeting, 4:30 P.M. and Regular Council Meeting, 6:30 P.M.  |
| July 21, 2015  | Council Study Meeting, 4:30 P.M. and Regular Council Meeting, 6:30 P.M.  |
| July 23, 2015  | Free Concert Series – The Otter Creek Duo, Fairbourne Station, 6:30 P.M. – 8:30 P.M.   |
| July 28, 2015  | Council Study Meeting, 4:30 P.M.; Regular Council Meeting, 6:30 P.M.   |
| July 28 –      |  |
| August 7, 2015 | Early Voting Period for Municipal Primary Election   |
| July 31, 2015  | Move Live on Tour, Maverik Center, 8:00 P.M.   |
| July 31, 2015  | Free Movies in the Park – <i>Princess Bride</i> , Centennial Park (Start at dusk – approx. 9:00 - 9:30 P.M.)                                       |
| August 3, 2015 | Police Honorary Colonels Golf Tournament, Stonebridge Golf Club, 4415 Links Drive, 7:00 A.M. – 3:00 P.M.   |
| August 4, 2015 | No Council Meeting Scheduled (National Night Out)  |
| August 5, 2015 | Sam Smith, Maverik Center, 8:00 P.M.   |
| August 6, 2015 | Free Concert Series – Endless Summer, Fairbourne Station, 6:30 P.M. – 8:30 P.M.  |
| August 7, 2015 | Hello Kitty's Supercute Friendship Festival, Maverik Center, 7:00 P.M.   |
| August 8, 2015 | Hello Kitty's Supercute Friendship Festival, Maverik Center, 2:00 P.M. & 7:30 P.M.   |
| August 9, 2015 | Hello Kitty's Supercute Friendship Festival, Maverik Center, 12:00 P.M.  |

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|       | August 11, 2015     | Municipal Primary Election  |  |  |  |  |
|-------|---------------------|---|--|--|--|--|
|       | August 11, 2015     | Council Study Meeting, 4:30 P.M. and Regular Council Meeting, 6:30 P.M.                           |  |  |  |  |
| Links | August 14, 2015     | Free Movies in the Park – <i>Home,</i> Centennial Park (Start at dusk – approx. 9:00 - 9:30 P.M.) |  |  |  |  |
|       | August 18, 2015     | Council Study Meeting, 4:30 P.M. and Regular Council Meeting, 6:30 P.M.                           |  |  |  |  |
|       | August 20, 2015     | Free Concert Series – The BD Howes Band, Fairbourne Station, 6:30 P.M. – 8:30 P.M.                |  |  |  |  |
|       | August 25, 2015     | Council Study Meeting, 4:30 P.M. and Regular Council Meeting, 6:30 P.M.                           |  |  |  |  |
|       | September 1, 2015   | Council Study Meeting, 4:30 P.M. and Regular Council Meeting, 6:30 P.M.                           |  |  |  |  |
|       | September 7, 2015   | Labor Day Holiday – City Hall closed  |  |  |  |  |
|       | September 8, 2015   | Council Study Meeting, 4:30 P.M. and Regular Council Meeting, 6:30 P.M.                           |  |  |  |  |
|       | September 9, 2015   | Lake Park Golf Social, Stonebridge Golf Course, 4415 Drive, 8:00 A.M. – 1:00 P.M.                 |  |  |  |  |
|       | September 15, 2015  | Council Study Meeting, 4:30 P.M. and Regular Council Meeting, 6:30 P.M.                           |  |  |  |  |
|       | September 22, 2015  | Council Study Meeting, 4:30 P.M.; Regular Council Meeting, 6:30 P.M.                              |  |  |  |  |
|       | September 29, 2015  | No Council Meetings Scheduled (5 <sup>th</sup> Tuesday)   |  |  |  |  |
|       | October 20-30, 2015 | Early Voting Period for Municipal General Election  |  |  |  |  |
|       | November 3, 2015    | Municipal General Election  |  |  |  |  |

#### 7. POTENTIAL FUTURE AGENDA ITEMS

Mayor Bigelow advised there were no potential future agenda items to be discussed.

#### 8. **COUNCIL REPORTS:**

## A. COUNCILMEMBER COREY RUSHTON – PROPOSED ORDINANCE CHANGES REGARDING MASONRY AND WATER CONSUMPTION

Councilmember Rushton stated many questions and concerns had been raised by the public regarding proposed changes to the City Code. He discussed concerns about 100% masonry homes being proposed for future development in the City as well as the cost and consumption of water on larger lots. He provided members of the Council with a study indicating masonry homes were durable, aesthetically pleasing, had longer fiscal health, and did not significantly increase costs of a home. He indicated he had spoken with a mayor from a city with a strong 70% masonry ordinance and it had been well received by the community. He also stated he had found a study that indicated larger lots used less water than smaller lots. He explained if there were more homes in a subdivision, there would be more water used internally; and if people maintained their outdoor water use then equal or less water would be used on large parcels.

## B. COUNCILMEMBER STEVE VINCENT – NEWS STORY REGARDING WATER IN SALT LAKE AREA

Councilmember Vincent indicated he recently watched a news story regarding water issues in the Salt Lake area. The study pointed out little water was being used for housing, but rather most water was used for agricultural purposes. He stated only 30% of water in those instances was delivered due to seepage, evaporation, etc. Some parcels were being irrigated with open canals and he would agree if the landowners asked for a higher density in trade for a secondary water system.

Councilmember Rushton concurred and stated a secondary water system would be a good amenity. He added that he would be open to a sustainable and energy efficient community as well.

# C. MAYOR RON BIGELOW – RIBBON CUTTING AT METRO BBQ AND DELI, AUDIT COMMITTEE MEETING AND ASSOCIATION OF GOVERNMENTAL ACCOUNTANTS MEETING

Mayor Bigelow advised he recently attended a ribbon cutting at Metro BBQ and Deli that opened across the street from the UTOPIA offices. He stated they were a new shop and also provided catering services.

He also informed he recently attended a meeting of the Audit Committee and there were no major changes or issues to report.

The Mayor stated he recently attended a meeting of the Association of Governmental Accountants and spoke on budgeting. He indicated there was little focus on city issues but discussions had been held about the differences between the executive and legislative processes.

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| THERE | <b>BEING NO</b> | FURTHE! | R BUSI | NESS OI | F THE | WEST | ' VALLEY       | CITY  | COUN   | CIL, I | ГНЕ |
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| STUDY | <b>MEETING</b>  | OF TUES | DAY, N | MAY 19, | 2015, | WAS  | <b>ADJOURN</b> | NED A | T 5:15 | P.M.,  | BY  |
| MAYOR | RBIGELOW        | V       |        |         |       |      |                |       |        |        |     |

| , , ,     | to be a true, accurate and complete record of the<br>the West Valley City Council held Tuesday, May |
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| 19, 2015. |   |
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|           | Vichole Camac, Acting City Recorder   |